Office of Highway Safety Road Safety Audit Review

Town:	Highgate	Date Reviewed:	January 19 2016
Route:	VT 78 @ Machia Road	Mile points:	VT 78: 6.76

Location Map



Note: THIS DOCUMENT IS EXEMPT FROM DISCOVERY OR ADMISSION UNDER 23 U.S.C. 409 1 of 14

Road Safety Audit Review

RSAR Process

A *Road Safety Audit Review* (RSAR) is a <u>formal</u> examination of an <u>existing road</u> in which an <u>independent</u>, <u>multi-discipline team</u> (the Audit Team) reports on potential safety issues.

According to the Federal Highway Administration (FHWA), the purpose of a RSAR is to determine which elements of the road may present a safety concern, to what extent and under what circumstances as well as to identify opportunities to mitigate the identified safety concerns.

The RSAR process is composed of several steps as shown in Figure 1. The process starts with a **Commencement Meeting** during which the Audit Team reviews data and gathers community concerns. A Site Inspection is then performed by the Audit Team. The site visit involves the identification of safety deficiencies as seen in the field. The Audit Team will usually drive through the location of interest to "get a feel" for the area, traveling through each approach in the case of intersections. The team is to then drive at a slower speed to make observations. If needed, the team will also walk the location. Following the site inspection, the Audit Team holds a Post Inspection Meeting. It is during this meeting that the team members discuss their observations and identify safety issues. The team is to reach a consensus on the importance of each safety issue mentioned. Only those issues for which a consensus is reached are included in the RSAR findings. A RSAR report (Written Report) is prepared.

The *Written Report* identifies safety concerns and proposes guidance. These issues and solutions are presented in a tabular format associated to each Responsible Entity for ease of reporting. The *Responsible Entities* are any groups who own a roadway



Road Safety Audit Review

feature or who are responsible for making an improvement or for initiating further studies. These could include for example, the VTrans design section, the local town, the local police or the local RPC.

Location

The location of this RSAR is the intersection of VT 78 and Machia Road in Highgate.

Purpose of the RSAR

This RSAR was conducted at the request of the Northwest Regional Planning Commission (NRPC) and of the Town of Highgate with the intent of having safety issues identified as they relate to the intersection of VT 78 and an upcoming town highway bridge program project for bridge number 25 on Machia Road (near the intersection of VT 78).

The RSAR herein has sought to identify potential safety hazards and physical features which may affect road user safety. However, it is possible that not every deficiency has been identified. It should further be recognized that the implementation of the guidance in this report may contribute to improve the level of safety of the facility reviewed but not necessarily remove all the risks.

RSAR Participants

Mario Dupigny-Giroux from the Office of Highway Safety, VTRANS, was the RSAR coordinator.

The other participants were:

Doug Bonneau, Jim Cota, John Filipek, Tyler Guazzoni, Jonathan Harrington, Christopher Mooney, David Peterson, Taylor Sisson,	Structures, VTRANS District 8, VTRANS Office of Highway Safety, VTRANS TSMO, VTRANS Pavement Design, VTRANS Structures, VTRANS Structures, VTRANS Traffic Design, VTRANS
Bethany Remmers,	Northwest Regional Planning Commission
Maren Hill,	Safe Routes to School

Note: THIS DOCUMENT IS EXEMPT FROM DISCOVERY OR ADMISSION UNDER 23 U.S.C. 409 3 of 14

Road Safety Audit Review

Andy King,	Highgate Public Works Director
Richard Noel.	Highgate Rep Trans Comm
Paulette Tatro,	Highgate Selectboard
Heidi Britch-Valenta.	Highgate Town Administrator
,	

Maurice Lamothe, Vermont State Police

Information Reviewed

Geometry

This is a three-way intersection with traffic being controlled by a stop sign on Machia Road.

This intersection is within a 10-degree curve.

Pine Plains Road is class IV road that intersects with Machia Road on the right hand side of Machia Road and in close proximity to the VT 78 intersection.

VT 78 has a 9 percent downgrade towards the intersection when traveling westbound.

Bridge number 25 is located within 200 feet of the intersection. There is a five-tons weight limit on this bridge.

Speed Limit

The posted speed limit is 30 mph on VT 78.

There are 15 mph advisory speed plaques below the advance curve signs in both directions on VT 78 approaching the intersection.

Traffic Volumes

The 2012 Average Annual Daily Traffic on VT 78 was 1700 vehicles per day.

Semitrailers of 73.5 feet in length are common on VT 78 and at this location.

It has been reported that a large number of pickup trucks that are pulling livestock trailers are making a right hand turn onto Machia Road.

Road Safety Audit Review

Signs and Markings

Traveling eastbound on VT 78 approximately 490 feet from the intersection, there is a turn sign with a side road displayed on the sign supplemented by a 15 mph advisory plaque beneath the sign along with a Machia Road name plaque.

This is followed by a 10,000 pounds legal load limit sign with an arrow below it that is pointing to the right and a Machia Road name plaque above it.

The curve in this direction is delineated with two large arrows.

In the westbound direction, there is a 30 mph speed limit sign approximately 740 feet from the intersection followed by a 10,000 pounds legal load limit sign with an arrow below it that is pointing diagonally to the right and a Machia Road name plaque above it.

This is then followed by a curve sign with the side road depicting Machia Road supplemented with a street name plaque and a 15 mph advisory speed plaque.

The curve in this direction is delineated with one large arrow.

Approximately 3000 feet east of the intersection, at the beginning of the long downhill, there is an 11 percent hill sign that is facing westbound traffic.

Pavement Conditions

Pavement conditions on VT 78 are rated as good by VTrans. This rating is based on 2015 data.

Past Projects

This portion of VT 78 was repaved in 2015 through project STP 2715(1).

As part of this project, the centerline was shifted along the curve by the Machia Road intersection based on truck movement observations to facilitate the maneuvering of trucks around the curve. Widening of the pavement in the inside of the curve was also done to help trucks around the curve. The swell on the left hand side of VT 78 east of Machia Road was also

Note: THIS DOCUMENT IS EXEMPT FROM DISCOVERY OR ADMISSION UNDER 23 U.S.C. 409 $5 \ {\rm of} \ 14$

Road Safety Audit Review

redefined. The traffic signs were replaced with new ones and some were adjusted or added, for example, the westbound turn sign was moved closer and an additional eastbound large arrow was installed.

The Machia Road intersection was also realigned slightly and the actual stopping point was moved from being south of Pine Plains Road to being north of this road and directly at VT 78.

The final plan layout for this intersection is shown at the end of the report.

Future Projects

Project BO 1448(43) is for the replacement of Bridge number 25 on a new structure. One of the contemplated alignments is one that would bring Machia Road west of its current intersecting point with VT 78 to a new alignment through where house number 6756 is currently located (a preliminary alignment is provided at the end of this report). Another proposal is to connect with Machia Road as it currently exists.

Crash History

Crash history was reviewed at this intersection and near the curve for the twelve-year period covering the years 2003 to 2015. The crash summary listing is provided at the end of this report. A collision diagram was not produced since there was no documentation of recent crashes in the Web Crash System maintained by VTrans.

For the reporting period mentioned above, three crashes were reported to the Department of Motor Vehicles. Specifically, there was a single vehicle crash in September 2003, a left turn/broadside crash in August 2005 and an opposite direction sideswipe crash in December 2008.

In this last instance, a vehicle was traveling west on VT 78 down the hill trying to continue right. The vehicle was unable to make the turn due to the snow on the ground and hit the second vehicle that was traveling east.

Road Safety Audit Review

Anecdotally, District 8 indicated that there were known crashes due to motorists traveling eastbound on Machia Road and entering VT 78, either without stopping or not being able to stop/failing to stop.

The Town mentioned that the owner of the house with the fence on the side opposite to Machia Road had come to the Town Office to mentioned that a truck had crossed over his lawn.

The Town also reported hearing of two other recent crashes (early January 2016) during which some vehicles ran off the road at this location. One of these recent instances involved a vehicle that knocked down an arrow sign.

Still anecdotally, some of the participants to the road safety audits witnessed, on the day of the audit (January 19 2016), a vehicle that was traveling eastbound and that drove into a snow bank as it missed negotiating the curve. The audit team learned of another crash that happened on that same day, but following the site visit by the audit team, in which a vehicle traveling westbound left the road and hit the porch of the yellow house that is located on the corner (There is a crash report available for this crash and it is summarized following the crash listing at the end of the report). The weather on the day of the audit was snowy and windy.

Local Concerns

The Town explained that the freeze/thaw cycle, due to the variation in temperatures, creates a dangerous situation when water runs down the steep hill on VT 78 and pools at the bottom of the hill to then freeze as the temperature goes down below freezing again. When this happens, the road becomes icy at the point in the road that requires a very sharp turn.

The Town also explained that there was a spring on the northbound side of VT 78 on one of the properties and that water from this spring was coming down the hill and pooling at the intersection.

Observations were reported via email, that many of the pickup trucks with livestock trailers that were making a right hand turn onto Machia Road were not able to see traffic coming from the bridge due to the house being in the way. In order to be able to complete their turn, the drivers

Road Safety Audit Review

have to pull into the area in front of the house and inch forward until they can see around the house.

Identified Safety Concerns

This section lists the areas of safety concern identified by the audit team during the site inspection and from the analysis of available data. This section also reports the potential safety enhancement suggested by the audit team. The concerns are not listed in order of importance.

Concern: Sight Distance Issue When Making a Left Turn onto Machia Road

Westbound motorists who are continuing onto Machia Road and making a left turn have limited sight distance to the eastbound traffic on VT 78 that is coming from the right. This is due to the horizontal curve and the large trees on the property on the inside of the curve. It was determined that approximately 125 feet of sight distance was available compared to the



Note: THIS DOCUMENT IS EXEMPT FROM DISCOVERY OR ADMISSION UNDER 23 U.S.C. 409 $8 \ {\rm of} \ 14$

Road Safety Audit Review

minimum 200 feet suggested by AASHTO for a travel speed of 30 mph. Note that this measurement was taken during winter and that the large tree did not contribute significantly to reducing the sight distance.

Safety Enhancements:

Ensure that the yellow centerline markings that define the intersection and specifically the opening through which motorists should enter Machia Road are visible. By properly stopping and entering the intersection at the centerline opening, motorists would be able to see oncoming eastbound VT 78 traffic better.

Relocate Machia Road on a new alignment that would go through the property at 6756 VT 78 as considered by project BO 1448(43). This would force motorists to make a left turn at about a 90 degree instead of shooting straight. The available sight distance for making the left turn onto Machia Road on a new alignment would be approximately 230-240 feet.

<u>Concern:</u> Visibility Issue for Long Vehicles that are Making a Right Hand Turn onto Machia <u>Road.</u>

Pickup trucks with livestock trailers need to be able to see oncoming traffic in advance in order to be making their turn. The house (# 6756) prevents the operators of these vehicles from seeing traffic coming off the bridge.

Safety Enhancements:

The removal of the house and associated relocation of Machia Road on a new alignment through the property as considered by project BO 1448(43) would resolve this condition.

Road Safety Audit Review

<u>Concern:</u> Potential Issue with Motorists Failing to Stop at Machia Road When Entering VT 78.

District 8 has reported that failing to stop was an issue and that it had contributed to crashes.

Safety Enhancements:

Ensure that the stop bar and the STOP word markings are visible and refreshed on a yearly basis as needed.

To make the reflectivity of the stop bar and STOP word markings and the other intersection markings last longer, consider milling the markings at the intersection.

If the issue is determined to be significant, install a flashing beacon above the stop sign or LEDs around the stop sign.

Realign Machia Road on a new alignment that forces motorists to slow down before approaching and entering VT 78 as considered by project BO 1448(43).

Concern: Issue with Water Pooling at the Intersection.

Water has been reported to be pooling at the intersection from different sources. In general, from water shading off driveways but specifically from a spring on a property on the north side of VT 78 (on the hill side approach to the intersection). During the freezing months, water turns into ice and creates slippery conditions at the horizontal curve.

Road Safety Audit Review



Safety Enhancements:

Could VTrans Structures investigate the issue with the spring and consider alternative improvements as part of project BO 1448(43)?

If the water pooling issue cannot be physically resolved, to reduce the incidences of motorists leaving the road when the road surface is icy, could a dynamic ice warning system using advance signs that would have some form of flashing mechanism with the message ICING MAY OCCUR WHEN FLASHING be considered as of part project BO 1448(43)? *Detection of icy conditions would be achieved with a non-intrusive road surface sensor capable of detecting ice on the road surface. The system could have the capabilities of being monitored remotely by the district using a web-based application.*

Road Safety Audit Review

Concern: Issue with Vehicles Leaving the Road at the Horizontal Curve.

While there are very few crashes reported to the Department of Motor Vehicles, vehicles leaving the road due to the horizontal curve has been anecdotally recorded. Some of these incidents are due to the water/ice issue discussed previously.

Safety Enhancements:

Install a distance plaque below the hill sign at mile point 7.32 (Next ¹/₂ mile).

Upgrade the large arrow signs to fluorescent yellow sheeting.

Make the turn sign at mile point 6.81 dynamic and flash when a vehicle is approaching at a speed above a certain selected speed (beacon or LEDs around the sign).

Summary of Safety Enhancements

The safety concerns and potential actions that were identified in the previous sections are further summarized in the next table. These potential enhancements will be presented to the various responsible parties for further consideration.

Potential Safety Enhancements Summary Table

Safety Concern	Safety Enhancement	Responsibility	Safety Payoff	Time Frame	Cost
Sight Distance Issue When Making a Left	Ensure that the yellow centerline markings are visible	VTrans (OPS)	Low	Annually	Low
Turn onto Machia Road	To make the reflectivity of the yellow centerline markings last longer, consider milling the markings at the intersection.	VTrans (Structures - via project BO 1448(43))	Low	Mid	Med
	Relocate Machia Road on a new alignment that would go through the property at 6756 VT 78 as considered by project BO 1448(43)	VTrans (Structures)	High	Mid	High
Visibility Issue for Long Vehicles that are Making a Right Hand Turn onto Machia Road	The removal of the house and associated relocation of Machia Road on a new alignment through the property as considered by project BO 1448(43) would resolve this condition	VTrans (Structures)	Med	Mid	High
Potential Issue with Motorists Failing to Stop	Ensure that the stop bar and the STOP word markings are visible and refreshed on a yearly basis as needed	Town of Highgate	Low	Annually	Low
Entering VT 78	To make the reflectivity of the stop bar and STOP word markings and the other intersection markings last longer, consider milling the markings at the intersection.	VTrans (Structures - via project BO 1448(43))	Low	Mid	Med
	Under current conditions, if the issue is determined to be significant, install a flashing beacon above the stop sign or LEDs around the stop sign	VTrans (TSMO)	High (41% reduction right angle)	Short	Low
	Realign Machia Road on a new alignment that forces motorists to slow down before approaching and entering VT 78 as considered by project BO 1448(43)	VTrans (Structures)	High	Mid	High

Issue with Water Pooling at the	Could VTrans Structures investigate the issue with the spring and consider drainage improvements as part of project BO 1448(43)?	VTrans (Structures - via project BO 1448(43))	Med	Mid	Med
Intersection (& icy slippery conditions at the horizontal curve)	If no physical changes can be done as part of BO 1448(43), could a dynamic ice warning system with icy conditions detected using a non-intrusive road surface sensor be considered?	VTrans (Structures - via project BO 1448(43))	Med (18% reduction)	Short/Mid	Med (est \$15000 for project.)
Issue with Vehicles Leaving the Road at the Horizontal	Install a distance plaque below the hill sign at mile point 7.32 (Next $\frac{1}{2}$ mile)	VTrans (TSMO)	Low	Short	Low
Curve	Upgrade the large arrow signs to fluorescent yellow sheeting	VTrans (TSMO)	Med (18% reduction)	Short	Low
	Make the turn sign at mile point 6.81 dynamic and flash when a vehicle is approaching at a speed above a certain selected speed.	VTrans (TSMO)	Low/Med	Short/Mid	Low (\$6500)